### Arthur H. Lang

### Attorney at Law

918 East Kennedy Blvd.• Lakewood, New Jersey 08701• Phone: 732-609-5530 E-Mail: lakewoodlaw@gmail.com

May 17, 2016

Honorable John S. Kennnedy, ALJ Office of Administrative Law Quakerbridge Plaza, Building 9 Mercerville, NJ 08625-0049

Re: Leonor Alcantara et. al., v. David Hespe et. al.

OAL Docket No: EDU 11069-2014 S

Agency Ref. No. 156-6/14

Dear Judge Kennedy:

As you are aware, I represent the petitioners in the above action.

The State Monitor approved the 2016-17 Lakewood School Budget on May 11, 2016 overriding its rejection by the elected Board of Education. The budget includes enhanced adjustments to the local tax levy growth limitation not in the March 21, 2016 draft. This permitted the monitor to increase local taxes significantly above the statutory 2% cap.

It should be noted that Respondents have imposed the burden solely upon local taxpayers. Respondents have not contributed any revenue. The budget still eliminates ten teaching positions and one administrator even though enrollment has increased. Notably, the German program was eliminated so that Spanish is the only foreign language now offered in Lakewood High School.

I certify that the enclosed exhibits are true copies of my OPRA requests and the respective answers including a May 13, 2016 letter from the Commissioner approving the use of N.J.S.A.  $18A:7F-38\,(b)^*$  due to excessively large class sizes.

\*"3.a. Notwithstanding the provisions of any other law to the contrary, a school district shall not adopt a budget . . . with an increase in its adjusted tax levy that exceeds . . . the tax levy growth limitation calculated as follows: the sum of the prebudget year adjusted tax levy and the adjustment for increases in enrollment multiplied by 2.0 percent, and adjustments for an

increase in health care costs. . . .

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### Attorney at Law

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Respectfully,

/s/Arthur H. Lang

Arthur H. Lang Attorney at Law

Cc: Geoffrey Stark, DAG
Paul L. Tractenberg, Participant

<sup>&</sup>quot;b. (1) The allowable adjustment for increases in enrollment authorized pursuant to subsection a. of this section shall equal the per pupil prebudget year adjusted tax levy multiplied by EP, where EP equals the sum of:(a) 0.50 for each unit of weighted resident enrollment that constitutes an increase from the prebudget year over 1%, but not more than 2.5%; (b) 0.75 for each unit of weighted resident enrollment that constitutes an increase from the prebudget year over 2.5%, but not more than 4%; and (c) 1.00 for each unit of weighted resident enrollment that constitutes an increase from the prebudget year over 4%.

<sup>&</sup>quot;(2) A school district may request approval from the commissioner to calculate EP equal to 1.00 for any increase in weighted resident enrollment if it can demonstrate that the calculation pursuant to paragraph (1) of this subsection would result in an average class size that exceeds 10% above the facilities efficiency standards established pursuant to P.L.2000, c.72 (C.18A:7G-1 et al)." N.J.S.A. 18A:7F-38.

### BOE Agenda March 21, 2016, Petitioners' Reply, Exhibit 2

- V. REPORTS AND RECOMMENDATIONS OF THE BUSINESS ADMINISTRATOR/ BOARD SECRETARY:
  - A. Move that the Board of Education authorize the Business Administrator to solicit for Request for Proposals for the following Contracted Professional Services for the 2016-2017 school year:
    - General Counsel
    - Special Counsel

BUDGET

**LOCAL TAX LEVY** 

B. **BE IT RESOLVED** that the Lakewood Board of Education approve the submission of the Proposed School District's fiscal year 2016-2017 Tentative Budget as follows:

TOTAL GENERAL FUND	\$123,273,533.00	\$92,744,616.00
TOTAL SPECIAL REVENUE FUND	\$46,945,293.00	\$0.00
TOTAL DEBT SERVICE	\$2,247,387.50	\$1,286,268.50
TOTAL	\$172,466,213.50	\$94,030,884.50

- C. **BE IT RESOLVED**, that there should be raised an additional \$5,156,817 for General Funds in the same school year 2016-2017. These taxes will be used exclusively <u>for employing district staff as follows: 68 Teaching Staff (Kindergarten through 12<sup>th</sup> Grade). Approval of these taxes will result in a permanent increase in the district's tax levy. These proposed additional expenditures are in addition to those necessary to achieve the Core Curriculum Content Standards.</u>
- D. BE IT RESOLVED, that there should be raised an additional \$258,000 for General Funds in the same school year 2016-2017. These taxes will be used exclusively for employing district staff as follows: 3 Guidance Counselors. Approval of these taxes will result in a permanent increase in the district's tax levy. These proposed additional expenditures are in addition to those necessary to achieve the Core Curriculum Content Standards.
- E. BE IT RESOLVED, that there should be raised an additional \$372,886 for General Funds in the same school year 2016-2017. These taxes will be used exclusively for employing district staff as follows: 3 Administrative Staff. Approval of these taxes will result in a permanent increase in the district's tax levy. These proposed additional expenditures are in addition to those necessary to achieve the Core Curriculum Content Standards.
- F. **BE IT RESOLVED**, that there should be raised an additional \$240,000 for General Funds in the same school year 2016-2017. These taxes will be used exclusively for

BOE Agenda: March 21, 2016 3

### BOE Agenda May 11, 2016

- IV. ROLL CALL
- V. Approval of the 2016-2017 FY Budget:
  - (A) BE IT RESOLVED, that the Lakewood Board of Education adopts the school district's FY 2016-2017 budget as follows:

	<u>Budget</u>	<u>Local Tax Levy</u>
Total General Fund	\$127,778,005	\$94,088,028
Total Special Revenue Fund	\$47,344,166	N/A
Total Debt Service Fund	<u>\$2,247,388</u>	<u>\$1,286,269</u>
Total	\$177,369,559	\$95,374,297

**BE IT FURTHER RESOLVED,** that the Lakewood board of Education approves the following Tax Levy Cap/Tax Levy Growth Limitations and adjustments as follows:

Adjustment for the increase in Enrollment \$1,137,807
Adjustment for increase in Health Care costs \$781,531

**BE IT FURTHER RESOLVED,** that the Lakewood Board of Education approves this budget after a Public Hearing held on Thursday, May 5, 2016 and;

**BE IT FURTHER RESOLVED,** that the Lakewood Board of Education authorizes this budget be submitted to the executive Ocean County Superintendent of Schools and;

**BE IT FURTHER RESOLVED** that with this budget the district has proposed programs and services in addition to the Core Curriculum Content Standards adopted by the State Board of Education and;

**BE IT FURTHER RESOLVED,** that the Lakewood Board of Education approves the maximum General Fund budgeted travel and related expense reimbursements not to exceed \$35,500 at the OMB rate for the 2016-2017 school year and;

**BE IT FURTHER RESOLVED**, that the Lakewood Board of Education established a travel and related expense reimbursement amount not to exceed \$22,500 at the OMB rate for the 2015-2016 school year with total expenditures of \$2,154.85 and;

**BE IT FURTHER RESOLVED**, that the total amount of travel expenditures supported by Federal Funds for the 2014-2015 school year was \$1,078.08 and;

**BE IT FURTHER RESOLVED** that the total amount of travel expenditures supported by Federal Funds budgeted for the Pre-Budget year 2015-2016 school year was \$9,020 and projected related reimbursement expenses of \$50,00.00 at the OMB rate for the 2016-2017 school year and;

BOE Agenda: May 11, 2016

**BE IT FURTHER RESOLVED,** that the Lakewood Board of Education approves the maximum amounts for contracted services as follows:

Legal Services \$675,000

### (B) SEPARATE PROPOSAL FOR ADDITIONAL FUNDS

Resolved, that there should be raised an additional \$2,000,000.00 for General Funds in the same school year (2016-2017). These taxes will be used exclusively for Debt Reduction. Approval of these taxes may result in a permanent increase in the district's tax levy. These proposed additional expenditures are in addition to those necessary to achieve the Core Curriculum Content Standards.

- VI. PRESENTATIONS -
- 1. Superintendent's Recognition Award
- 2. OCPGA Counselor of the County 2016
- 3. NJ FCCLA Recognition
- 4. NJSIAA Scholar Athlete
- 5. Shore Conference Sportsmanship Awards: Shana Rayside, Sean Barksdale
- 6. LHS Basketball Presentations: Amir Tyler, Sean Barksdale
- 7. LHS Wrestling Presentation: Marco Quintero
- 8. B South Coach of the Year & Ocean County Coach of the Year: Randy Holmes
- VII. MINUTES

Executive Minutes – January 20, 2016 Executive Minutes – February 17, 2016 Executive Minutes – March 16, 2016 Executive Minutes – April 13, 2016 Public Minutes – April 13, 2016

- VIII. COMMITTEE REPORTS
  - IX. CORRESPONDENCE AND COMMUNICATIONS
  - X. RECOGNITION OF THE PUBLIC

### STATEMENT BY BOARD PRESIDENT

Pursuant to Board Policy 0164, Roberts' Rules of Order shall govern the Board of Education in its deliberations and in the conduct of its meetings. As such, all comments from the public and from other members of the Board should be directed to the Board President who is responsible for presiding over the meeting.

The President shall direct all inquiries or comments to the appropriate Administrator or Board member for response, as appropriate. The law requires a period of public comment at our meetings, not a question or answer session or debate. The board president at his discretion

- 24. Approve Laura A. Winters, to take the course, "Doctoral Study Intensive (Educ-8090)" Course Dates: 05/02/2016 through 08/21/2016, at a cost of \$5,511.00, as per contract.
- 25. Motion to abolish the LHS German Program as of June 30, 2016.
  - 26. Approval of the 2016-2017 Four-Year Preschool Expansion Program Plan Annual Update and Budget Plan.
  - 27. Approval to accept the BAPT/Zonar Grant in the amount of \$50,000.00 for the 2016-2017 School year.
  - 28. Approve LLAMAME, INC to provide Sheltered English Instruction workshops, July 18, 2016 and August 22, 2016, at a rate of \$2,000.00 per diem, for a cost of \$4,000.00, to be paid through 2016-2017 Title III, budget account #20-241-200-300-15-0015. \*Pending the FY 2017 Notice of Award from NJDOE for Title III funds.
  - 29. Approve the following OSS staff to attend one of the Sheltered English Instruction workshops, presented by LLAMAME, INC, July 18, 2016 or August 22, 2016, at a rate of \$40.00 per hour, 6 hours per workshop, for a maximum cost of \$240.00 per teacher, to be paid through 2016-2017 Title III, budget account #20-241-200-100-15-0015. \*Pending the FY 2017 Notice of Award from NJDOE for Title III funds.

July 18, 2016	August 22, 2016
Bukowinski, Stephen	Alvarez, Angela
Cittadino, Jennifer	Cano, Melinda
Cunha, Vera	Carpenter, Dawn
Czech, Margaret	Correia, Rondalyn
Galloway, Joan	Courtney, Carrie
Jennifer Ware	Crewe, Dana
Natoli, Christy	Francese, Joanna
Patella, Jennifer	Hoffman, Kyle
Singer, Estera	Kawka, Shannon
Tsivis, Kristin	Klagholz, Suzanne
	Malgeri, Gissela
	Manzoli, Andrea
	McLoughlin, Stephanie
	O'Hara, Gina
	Stripto, Nicole
	Tortorella, Jamie

### NEW JERSEY DEPARTMENT OF EDUCATION



### OPEN PUBLIC RECORDS ACT REQUEST FORM

200 Ramsey Avenue Lakewood, NJ 08701-2895 Tel: 732-364-2400; FAX: 732-905-3687 Thaddeus Thompson, Business Administrator



### **Important Notice**

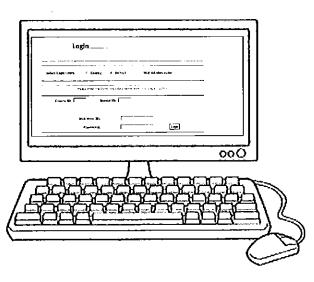
The last page of this form contains important information related to your rights concerning government records. Please read it carefully,

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city Lakewood state NU zip 08701	Fees: Letter size pages - \$0.05 per page
Telephone 732-367-2240 FAX	Legal size pages - \$0.07 per page Other materials (CD, DVD,
Preferred Delivery: Up US Mail Inspect Fax E-mail	etc) – actual cost of material Delivery: Delivery / postage fees
If you are requesting records containing personal information, please circle one: Under penalty of N.J.S.A. 2C:28-3, I certify that I HAVE / HAVE NOT been convicted of any indictable offense under the laws of New	additional depending upon delivery type.
Jersey, any other state, or the United States, Signature Date Date	Extras: Special service charge dependent upon request.
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**New Jersey Department of Education** 

### BUDGET GUIDELINES AND ELECTRONIC DATA COLLECTION MANUAL

2016-17 Budget Statement



**Division of Field Services** 

Office of School Finance

for non-permanent separate proposals preloaded on line (C2), and Community Disaster Loan amounts used in 2016-17 as entered on line (C3). Increases to prior year levy are Community Disaster Loan and Community Development Block Grants budgeted in 2015-16, preloaded on line (C4).

There will be an edit check that the district's proposed budget includes a tax levy that equals or exceeds the minimum levy as calculated above. There will also be an edit check that the amount entered as the CDL and CDBG on line C3 is not greater than revenue lines 700 plus 565.

ine	Name	Amount
A	District Adequacy Budget	\$14,198,385
В	Required Local Share	\$10,344,857
CI	2015-16 General Fund Levy	\$11,140,358
	Less:	
C2	Non-Permanent Separate Proposals 2015-16	\$0
C3	CDL budgeted in 2016-17	\$0
	Plus:	
C4	CDL and CDBG budgeted in 2015-16	\$0
C5	Adjusted 2015-16 General Fund Levy	\$11,140,358
D	Minimum Tax Levy = Lesser of (A) or (B) or (C5)	\$10,344,857
	*Amount Shown on Line 100 or 110 in 2016-17 Must Equal or Exceed Line D	

### 3. PREBUDGET YEAR LEVY AND ENROLLMENT ADJUSTMENT

There is no entry required on this form.

Pursuant to N.J.S.A. 18A:7F-38, local and regional districts shall not adopt a budget with an increase in their general fund tax levy that exceeds their "tax levy growth limitation" of a 2 percent increase over the prior year levy, with limited adjustments. The budget software calculates the tax levy cap on line (G) of the Tax Levy Cap Calculation. Line (A) of the Tax Levy Cap Calculation Report is preloaded by the software from line (R) of the Adjusted Prebudget Year Tax Levy and Enrollment Adjustment Report. Line (R) represents the prebudget year adjusted tax levy, including weighted increases for enrollment, inflated by 2 percent.



## New Jersey Department of Education

## NJDOE BUDGET ONLINE



## . .

2520-LAKEWOOD TWP

# 2016~17 School District Budget Statement - Tax Levy Cap

	Note:	
\$94,099,266	Tax Levy Cap = sum (A) through (F)	
\$0	Use of Banked Cap	
: :: :: ::	Adjustment for responsibility shifted to another district or entity	
\$0	Adjustment for responsibility assumed by district	
: 	Adjustment for increase in certain normal and accrued liability pension contributions (pension deferral)	
\$781,531	Adjustment for increase in health care costs	
\$93,317,735	Prebudget year adjusted tax levy, including weighted increases for enrollment, inflated by 2%	
Allouis	Name	



### State of New Jersey

CHRIS CHRISTIE
Governor
KIM GUADAGNO
Lt. Governor

DEPARTMENT OF EDUCATION PO Box 500 Trenton, NJ 08625-0500

DAVID C. HESPE Commissioner

May 13, 2016

Mrs. Laura A. Winters, Superintendent Lakewood School District 200 Ramsey Avenue Lakewood, NJ 08701

Re: Response to request to adjust weight used in enrollment adjustment calculation pursuant to N.J.S.A 18A:7F-38 (b)(2)

Dear Mrs. Winters:

Pursuant to the provisions of *N.J.S.A* 18A:7F-38(b)(2), and at the recommendation for approval of the request submitted by the executive county superintendent in Ocean County, your district's request to use a weight of 1.0 in the calculation of the enrollment adjustment in the 2016-17 budget is approved. The resulting \$561,880 increase in the enrollment adjustment must only be used to achieve actual class size reduction, pursuant to *N.J.A.C.* 6A:23A-11.2 (c). The funds generated by this adjustment must be used to return teachers previously released through a reduction in force back to their classrooms, thereby achieving class size reduction, in compliance with the code section cited above.

The 2016-17 budget software will be updated to reflect the change in the calculation of the enrollment adjustment.

If you have any questions, please contact the Ocean County Office of Education.

Sincerely.

David C. Hespe Commissioner

DCH:GF:MM:SG Y:\Bud16-17\Memos\Lakewood request to use 1 as weight for enroll adj May 2016.doc

cc: Robert Bumpus

Todd Flora

Kevin Dehmer

Charles Muller

Yut'se Thomas

Thaddeus Thompson

Glenn Forney

Michael Azzara

Michael Mindlin

David Shafter

Stephanie Gorman

www.nj.gov/education

### NEW JERSEY DEPARTMENT OF EDUCATION



### **OPEN PUBLIC RECORDS ACT REQUEST FORM**

200 Ramsey Avenue Lakewood, NJ 08701-2895 Tel: 732-364-2400; FAX: 732-905-3687 Thaddeus Thompson, Business Administrator



### **Important Notice**

The last page of this form contains important information related to your rights concerning government records. Please read it carefully.

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Preferred Delivery: Up US Mail Inspect Fax E-mail 1.  If you are requesting records containing personal information, please circle one: Under penalty of 2C:28-3; I certify that 1 HAVE / HAVE NOT been convicted of any indictable offense under the laws of	Delivery: Delivery / postage fees additional depending upon
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RE: OPRA Number of position cut 5/15/16, 9:51 AM

### **RE: OPRA Number of position cut**

Tricia McLaughlin

Sent: Friday, May 13, 2016 2:36 PM

**To:** Arthur Lang

**Cc:** Thaddeus Thompson

Hi Arthur,

The numbers are as such:

Ten teaching positions, and one assistant principal position was eliminated in the 2016-2017 via a reduction in force.

Four teaching positions were High School positions, and six were Elementary positions.

Of the ten eliminated teaching positions, two were retirements, and four were non-renewals. The administrative position was a non-tenured RIF.

Before printing this e-mail think if it is necessary. Think Green

Thank You,
Tricia McLaughlin
Executive Secretary to the Business Administrator
Lakewood Board of Education
200 Ramsey Ave.
Lakewood, NJ 08701
732-364-2400 ext. 7057
Fax: 732-364-2955

### Confidentiality Notice:

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----Original Message----

From: Arthur Lang

Sent: Friday, May 13, 2016 11:25 AM

To: Tricia McLaughlin

Cc: Laura Winters

Subject: OPRA Number of position cut

Dear Tricia,

Please see attached OPRA. Perhaps Ms. Winters can help with the numbers as the number originally reported as 68 positions has been modified.

Thank You, Arthur